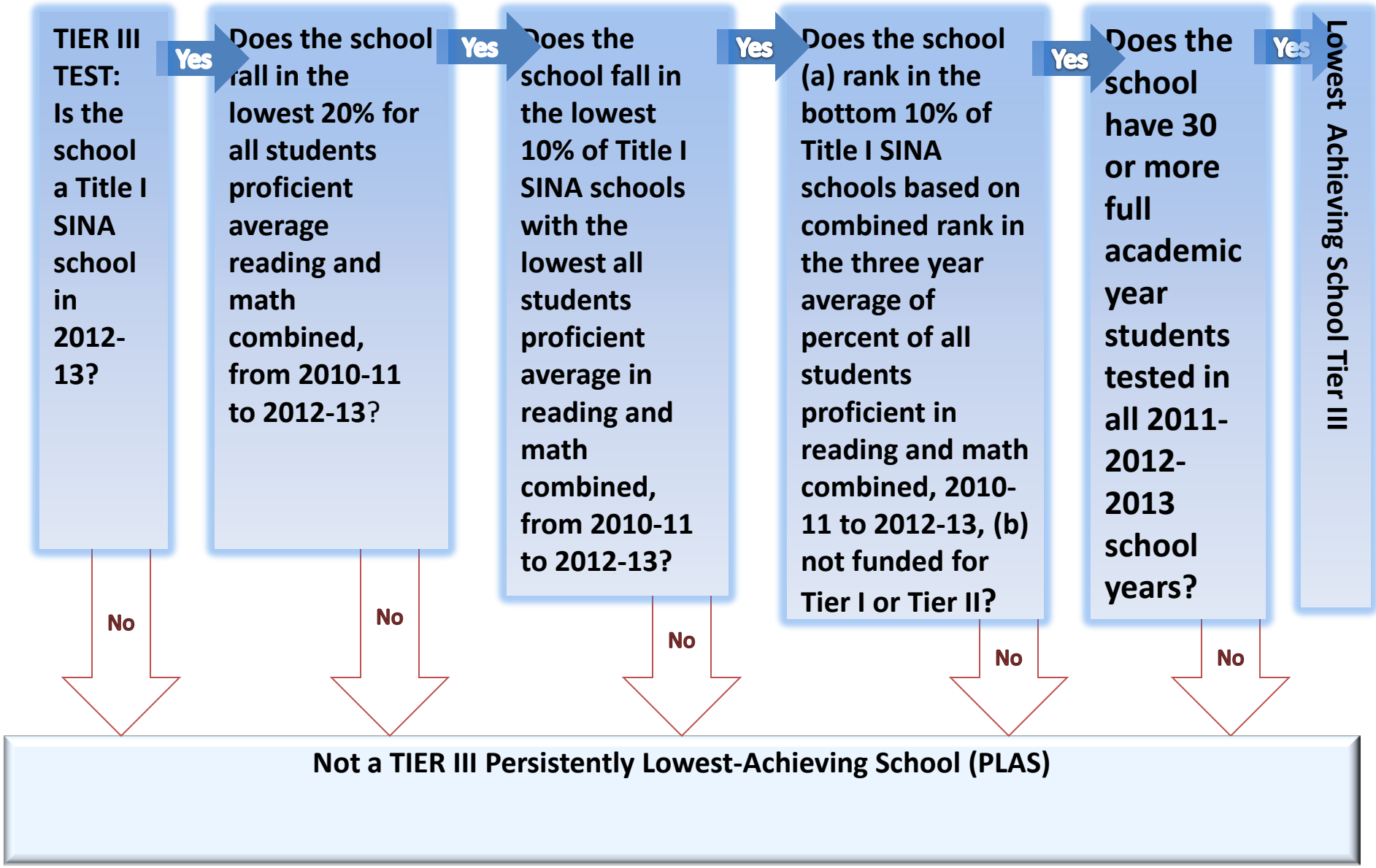Defining Tier III Persistently Lowest-Achieving Schools