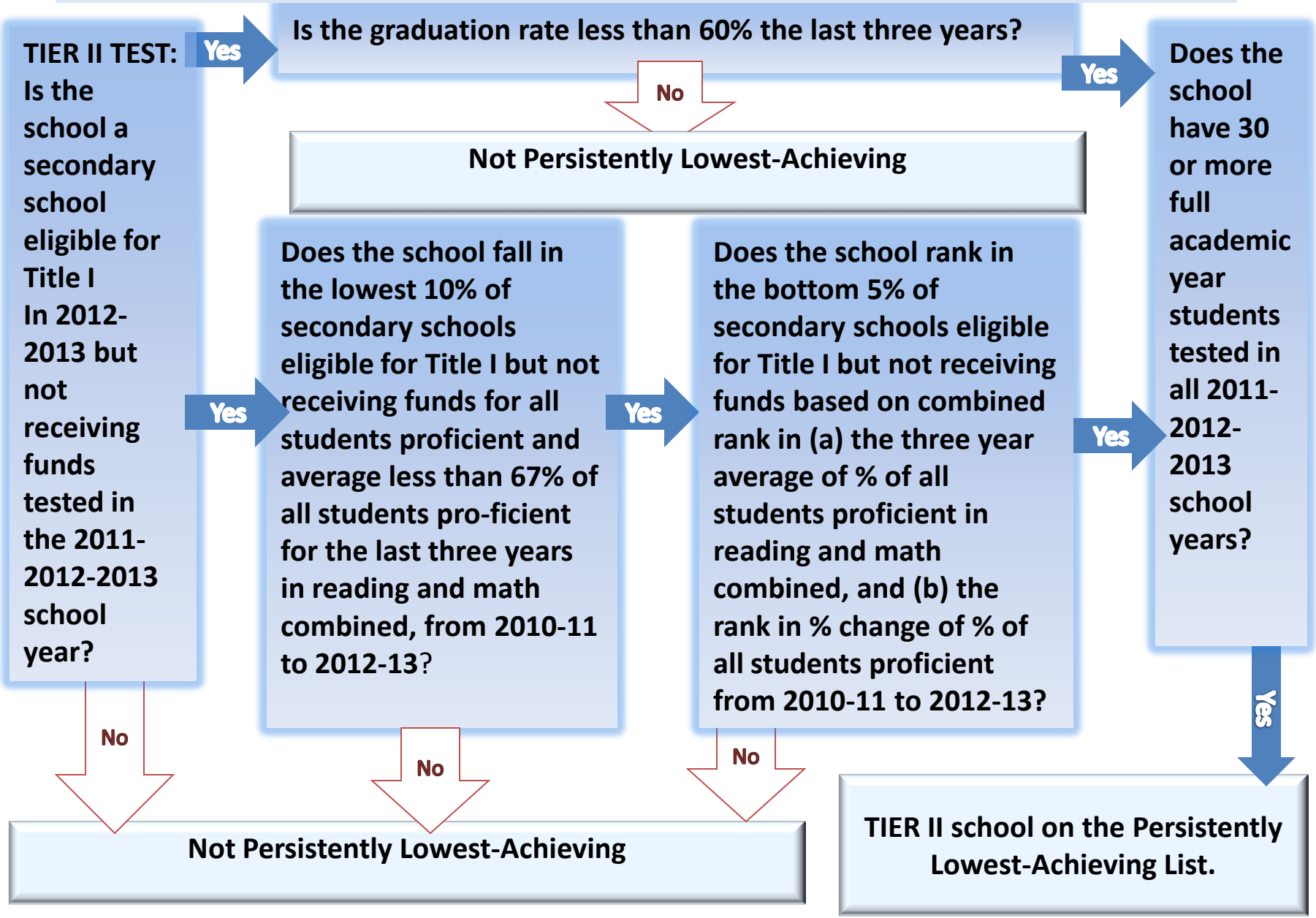Defining Tier II Persistently Lowest-Achieving Schools