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DATE: May 5, 2015

TO: Child and Adult Care Food Program (CACFP) Center Organizations

FROM: Robin Holz, Lead CACFP Consultant - Centers
Bureau of Nutrition and Health Services

SUBJECT: Infant Feeding in the CACFP

The purpose of this memorandum is to consolidate, clarify, and provide additional guidance on infant formula and meal requirements in the Child and Adult Care Food Program (CACFP). This memorandum extends the length of time refrigerated breastmilk may be stored, updates guidance on creditable infant formulas, allows centers to be reimbursed for meals when parents provide solid foods as long as the center provides one component, allows centers to serve infant foods containing DHA, and addresses frequently asked questions. This memorandum supersedes memo 2014-7 issued on June 17, 2014.

Obligation to Offer and Reimbursement of Infant Meals

Centers participating in CACFP must offer Program meals to all eligible children enrolled in their center. Program regulations define an enrolled child as “a child whose parent or guardian has submitted to an institution a signed document which indicated that the child is enrolled in child care” [7 CFR 226.2]. A center may not avoid this obligation by stating that the infant is not “enrolled” in the CACFP, or by citing logistical or cost barriers to offering infant meals. All children enrolled for care must also be enrolled in the CACFP.

As long as an infant is in care during the meal service period, the center must offer the infant a meal that complies with Program requirements. An infant’s parents or guardians may, at their discretion, decline the offered infant formula and supply expressed breastmilk or a creditable infant formula for the infant to consume. To receive reimbursement, the center must serve the infant a developmentally appropriate meal. Meals served to infants ages 0 through 3 months containing only breastmilk and/or iron-fortified infant formula that is provided by parents or guardians are reimbursable.

Breastmilk Storage

The Academy of Breastfeeding Medicine, a worldwide organization of physicians that establishes guidelines for healthy term infants, recommends a storage time of 72 hours for refrigerated breastmilk. Accordingly, in an effort to follow current scientific recommendations, the length of time a center may keep refrigerated bottles of fresh

breastmilk is being extended to 72 hours from the time it was collected. The previously established standard included in the current *Feeding Infants: A Guide for Child Nutrition Programs* was 48 hours from the time it was collected. Bottles of fresh breastmilk must be stored in a refrigerator kept at 39° Fahrenheit or below. This change supports breastfeeding practices and increases flexibility for centers. The United States Department of Agriculture (USDA) Food and Nutrition Service (FNS) will update the *Feeding Infants: A Guide for Child Nutrition Programs* (<http://www.fns.usda.gov/tn/feeding-infants-guide-use-child-nutrition-programs>) to reflect this change. Centers should continue to follow all other breastmilk handling and storage guidelines listed in *Feeding Infants: A Guide for Child Nutrition Programs*.

Creditable Infant Formulas

CACFP regulations require that to be eligible for reimbursement infant formula served must be iron-fortified [7 CFR 226.20(b)(2)]. The Food and Drug Administration (FDA) defines iron-fortified infant formula as a product “which contains 1 milligram or more of iron in a quantity of product that supplies 100 kilocalories when prepared in accordance with label directions for infant consumption” [21 CFR 107.10(b)(4)(i)]. The number of milligrams (mg) of iron per 100 kilocalories (calories) of formula can be found on the nutrition facts label of infant formulas.

Formulas classified as Exempt Infant Formulas by FDA may be served as a part of a reimbursable meal if the substitution is supported with a medical statement signed by a licensed physician or a State recognized medical authority. A State recognized medical authority for this purpose is a State licensed health care professional who is authorized to write medical prescriptions under State law. The statement must be submitted and kept on file by the center. Information on FDA Exempt Infant Formula is available at: <http://www.fda.gov/Food/GuidanceRegulation/GuidanceDocumentsRegulatoryInformation/InfantFormula/ucm106456.htm>.

Previously, FNS provided a list of *Iron-Fortified Infant Formulas That Do Not Require a Medical Statement*. FNS has not updated or provided this list for some time and will no longer maintain such a list due to the continuous development of new or re-formulated infant formula products making an accurate all-inclusive list impractical. The following criteria may be used to determine whether or not a formula is eligible for reimbursement without a medical statement:

1. Ensure that the formula is not an FDA Exempt Infant Formula. An exempt infant formula is an infant formula labeled for use by infants who have inborn errors of metabolism or low birth weight, or who otherwise have unusual medical or dietary problems, as defined in 21 CFR 107.3. The list of exempt Infant Formulas Marketed in the United States can be found at: <http://www.fda.gov/food/guidanceregulation/guidancedocumentsregulatoryinformation/infantformula/ucm106456.htm>
2. Look for “Infant Formula with Iron” or a similar statement on the front of the formula package. All iron-fortified infant formulas must have this type of statement on the package. Use the nutrition facts label as a guide to ensure that the formula is iron-fortified. The nutritive values of each formula are listed on the

product's nutrition facts label. To be considered iron-fortified, an infant formula must have 1 mg of iron or more per 100 calories of formula when prepared in accordance with label directions.

3. All infant formulas sold in the United States must meet the nutrient specifications as outlined by FDA in 21 CFR 107 (http://www.ecfr.gov/cgi-bin/text-idx?SID=2a91008e62ae08b74da67854fab47f37&tpl=/ecfrbrowse/Title21/21tab_02.tpl) and in Section 412 of the Food, Drug, and Cosmetic Act (<http://www.gpo.gov/fdsys/pkg/USCODE-2010-title21/pdf/USCODE-2010-title21-chap9-subchapIV-sec350a.pdf>). If a formula is purchased outside of the United States, it is likely that the formula is not regulated by the FDA, and therefore, it may not meet the FDA's definition of iron-fortified and may not be creditable under the CACFP.

DHA Enriched Infant Foods

Docosahexaenoic acid, known as DHA, is an omega-3 fatty acid that may be added to infant formulas and infant foods. While the science is mixed on the benefits of DHA and ARA (arachidonic acid, another omega-3 fatty acid), some studies suggest they may have positive effects on visual function and neural development. For these reasons, manufacturers and consumers are interested in adding DHA and ARA to infant formula and food products.

Previously, the service of any infant foods containing DHA was prohibited due to the concern that the source of DHA in infant foods, such as egg yolk, and other ingredients, additives, or extenders in those foods may result in a food sensitivity or a food allergy (*Baby Foods and Vegetables with DHA*, December 19, 2002). However, DHA itself cannot cause allergic reactions and, according to the American Academy of Pediatrics, there is no current convincing evidence to delay the introduction of foods considered to be highly allergic, including eggs. Based on this, FNS is now allowing single-ingredient infant foods containing DHA to be creditable in the CACFP infant meal pattern. Child care centers now may serve infant foods containing DHA, as long as they meet all other crediting requirements.

The CACFP Administrative Manual will be updated to reflect these changes the next time it is published.

Questions and Answers

1. Do CACFP infant formulas have to be approved by the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC)?

No, CACFP infant formulas do not have to be approved by WIC. WIC's infant formula requirements vary slightly from CACFP's, including a higher iron requirement (1.5 mg of iron per 100 calories). Therefore, some infant formulas that may be creditable in CACFP, such as infant formulas with 1 mg of iron per 100 calories, may not be eligible in WIC.

2. What is an “iron-fortified” infant formula?

There are currently two types of infant formula available in the United States, either “iron-fortified” or “low-iron.” The Food and Drug Administration considers an infant formula to be “iron-fortified” if it has 1 milligram of iron or more per 100 kilocalories. A “low-iron” infant formula has less than 1 milligram of iron per 100 kilocalories. The American Academy of Pediatrics recommends formula-fed infants receive iron-fortified infant formula to prevent iron-deficiency anemia.

3. When an infant receives both breastmilk and formula, is the meal eligible for reimbursement?

Yes. Meals served to infants younger than 12 months of age may contain iron-fortified infant formula, breastmilk, or a combination of both, as long as the total number of ounces offered to the infant meets or exceeds the minimum amount required in the CACFP infant meal pattern.

4. If a physician or State recognized medical authority prescribes whole cow’s milk as a substitute for breastmilk or infant formula for an infant younger than 12 months of age, is the meal reimbursable?

For children younger than 12 months of age, cow’s milk may be served as a substitute for breastmilk and/or infant formula, and be part of a reimbursable meal, if the substitution is supported by a medical statement signed by a licensed physician or a State recognized medical authority. A State recognized medical authority for this purpose is a State licensed health care professional who is authorized to write medical prescriptions under State law. The statement must explain the need for the substitution and must be kept on file by the center.

FNS recognizes that infants have unique dietary needs and that decisions concerning diet during the first year of life are for the infant’s health care provider and parents or guardians to make together.

5. Are meals served to children 12 months and older reimbursable if they contain infant formula?

Yes, for a period of one month, when children are 12 to 13 months of age, meals that contain infant formula may be reimbursed to facilitate the weaning from infant formula to cow’s milk. While weaning, infants should be presented with both types of foods at the same meal service to gradually encourage acceptance of new food. Breastmilk continues to be considered an acceptable milk alternative for children over 12 months and up to age two.

Meals containing infant formula that are served to children 13 months and older are reimbursable when it is supported by a medical statement signed by a licensed physician or a State recognized medical authority. The statement must explain the need for the substitution and must be kept on file by the center.

6. If a parent supplies an infant formula that is not iron-fortified (“low-iron”), would service of this product require a medical statement to be creditable towards a reimbursable infant meal?

Generally, infant formulas that are not iron-fortified are not reimbursable in the CACFP. However, infant formulas that are not iron-fortified may be served and creditable towards a reimbursable meal if the substitution is supported by a medical statement. The medical statement must explain the need for the substitution, indicate the recommended infant formula, and be signed by a licensed physician or a State recognized medical authority. The statement must be submitted and kept on file by the center.

7. Is a meal reimbursable if the parent or guardian provides the majority of the meal components for infants older than three months?

Yes. FNS recognizes that infants have unique dietary needs and parents or guardians are often most in touch with their infant’s dietary preferences. Therefore, parents or guardians may choose to provide one or more of the meal components in the CACFP infant meal patterns for infants older than three months, as long as this is in compliance with local health codes. In order for a meal with parent or guardian provided components to be reimbursable the center must provide at least one of the meal components in at least the minimum required serving size. Meals with components provided by parents must meet meal pattern requirements using reimbursable foods. Centers must ensure that the parent or guardian is truly choosing to provide the preferred component(s) and that the center has not requested or required the parent or guardian to provide the components in order to complete the meal and reduce cost to the center.

8. Is yogurt creditable in the infant meal pattern?

Yogurt is not and has never been a creditable food component in the CACFP infant meal pattern. The American Academy of Pediatrics recommends delaying the introduction of cow’s milk until 1 year of age and the Institute of Medicine recommends delaying the introduction of both cow’s milk and cow’s milk-based products, including yogurt, until 1 year of age. FNS will update the *Feeding Infants: A Guide for Child Nutrition Programs* (<http://www.fns.usda.gov/tn/feeding-infants-guide-use-child-nutrition-programs>) to reflect this policy because it currently lists yogurt as a meat/meat alternate that may be introduced starting at 8 months of age.

9. Are foods that are considered to be highly allergic or foods that contain these highly allergic foods allowed for infant meals?

Foods that contain one or more of the eight major food allergens identified by the FDA (milk, egg, fish, shellfish, tree nuts, peanuts, wheat, and soybeans) are allowed and can be part of a reimbursable meal. The American Academy of Pediatrics states there is no current convincing evidence that delaying the introduction of foods that are considered to be highly allergic has a significant positive effect on the development of food allergies. Even though most food allergies cause relatively mild and minor symptoms, some food allergies can cause severe reactions, possibly life-

threatening. With this in mind, it is good practice to check with parents or guardians of all infants to learn about any concerns of possible allergies and their preference on how solid foods are introduced.

10. Are mixed or combination infant foods (e.g., infant dinners with vegetables and chicken) reimbursable in the infant meal pattern?

Mixed or combination foods are not reimbursable in the infant meal pattern. It is extremely difficult to identify the required food components and prove that the amount of the food components in mixed infant foods meet the meal pattern requirements. Additionally, many infant mixed food products contain more ingredients that could possibly cause an allergic reaction in those children with allergies and may have added sugar that may promote the development of tooth decay as well as provide few nutrients.

If you have questions, please contact Robin.holz@iowa.gov (515)281-3484.